FY 2013 NATIONAL PREPAREDNESS GRANT PROGRAM

BUDGET IN BRIEF

FINAL

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FY 2013 National Preparedness Grant Program
Budget-in-Brief

(*Companion document to the FY 2013 National Preparedness Grant Program Vision Document*)

As part of the Fiscal Year (FY) 2013 Budget, the Administration has proposed a new homeland security grants program designed to develop, sustain and leverage core capabilities across the country in support of national preparedness, prevention and response. The Department of Homeland Security (DHS) has been supporting state and local efforts across the homeland security enterprise to build capabilities for the past ten years, awarding more than $35 billion in funding. As we look ahead, in order to address evolving threats and make the most of limited resources, the Administration is announcing a new grants program to help create a robust national preparedness capacity based on cross-jurisdictional and readily deployable State and local assets.

The FY 2013 National Preparedness Grant Program (NPGP) will help create a robust national preparedness capacity based on cross-jurisdictional and readily deployable state and local assets. Using a competitive, risk-based model, the NPGP will use a comprehensive process for identifying and prioritizing deployable capabilities, limit periods of performance to put funding to work quickly, and require grantees to regularly report progress in the acquisition and development of these capabilities.

Key Objectives

- Focus on the development and sustainment of core capabilities identified in the National Preparedness Goal.
- Utilize gap analyses to determine asset and resource deficiencies and inform the development of new capabilities through a competitive process.
- Build a robust national response capacity based on cross-jurisdictional and readily deployable State and local assets.

Changes from Previous Years

- *Consolidation:* Consolidates current grant programs into one overarching program (excluding EMPG and fire grants). This will enable grantees to build and sustain core capabilities outlined in the National Preparedness Goal instead of requiring grantees to meet the mandates from multiple individual, often disconnected, grant programs.
- *Core Capabilities:* Focuses on building and sustaining the core capabilities outlined in the National Preparedness Goal that can be utilized across mission areas – Prevention, Protection, Mitigation, Response and Recovery – and can be utilized nationally and regionally, like canine explosive detection teams, Urban Search and Rescue Teams, Hazardous Materials (HAZMAT) teams, as well as other deployable assets.
- *Addressing Gaps:* Utilizes analysis to determine desired level of capability versus current level of capability to inform the competitive process.
- *Accountability:* Requires grantees to match their proposed investments to one or more specific core capabilities and incorporates effectiveness measures that facilitate accountability. This clear linkage will enable all levels of government to collectively

demonstrate how the proposed investment will build and sustain core capabilities necessary to strengthen the Nation's preparedness.

- *Mutual Aid:* Requires grant funded resources to be complementary and requires grantees to maintain membership in the Emergency Management Assistance Compact (EMAC) to facilitate the mutual aid of capabilities in order to be eligible for funding.
- *Competition:* Establishes a competitive funding pool to build new assets and capabilities for which a need is identified in the Threat Hazard Identification and Risk Assessment (THIRA).
- *Multiyear Guidelines:* Includes multiyear guidelines to support efforts to measure progress towards building and sustaining the core capabilities identified in the National Preparedness Goal.
- *Project-Based Development and Monitoring:* Grant awards will be based on validated assessments of the needs and gaps for the jurisdiction and region where the project will be implemented. FEMA will use project-based monitoring as the principal means of measuring project progress, following projects from creation to completion. This will provide basic data to measure impact over time, improve accountability, and enable FEMA to identify progress made in preparedness and determine current and future gaps.
- *Peer Review:* Validates grant proposals via peer review to ensure that projects support the building and sustainment of regional and national core capabilities.

Allocation of FY 2013 Grant Funding

FEMA will base funding allocations on prioritized core capabilities as well as comprehensive threat/risk assessments and gap analyses. Each State and territory will receive a base level of funding allocated in accordance with a population driven formula. The remainder of the grant allocations will be determined competitively, based on the criticality of the specific capability according to the Regional THIRA and the applicant's ability to complete the project within the two year period of performance. FY 2013 funding will be prioritized across the following focus areas:

Core Capabilities: The highest priority of the NPGP is to develop and sustain the core capabilities identified in the National Preparedness Goal. Particular emphasis will be placed on capabilities that address high consequence events that pose the greatest risk to the security and resilience of the United States and along its borders and can be utilized to address multiple threats and hazards. Funding will support deployable assets that can be utilized anywhere in the country via Emergency Management Assistance Compacts or other mutual aid/assistance agreements. In addition, funding may be used by the states for the sustainment of core capabilities that may or may not be deployable, such as interoperable communications systems, mitigation-related capabilities, and fusion centers. A portion of the funding will also be placed in a competitive pool for the development of new capabilities for which a need is identified in the THIRA and a corresponding resource estimation and implementation strategy are provided.

Enhancing Terrorism Prevention Capabilities: In support of the National Preparedness Goal's National Prevention Framework and the "Strategic Implementation Plan to the National Strategy on Empowering Local Partners to Prevent Violent Extremism in the United States", the NPGP will seek to prioritize programs and initiatives that directly support local efforts to understand, recognize, and prevent pre-operational activity and other crimes that are precursors or indicators

of terrorist activity, in accordance with applicable privacy, civil rights, and civil liberties protections.

Critical Infrastructure/Key Resource Protection: Critical infrastructure and key resource protection, and long-term vulnerability reduction will also be supported by the NPGP, including physical security enhancements to Level 1 and 2 CIKR sites in the National Critical Infrastructure Prioritization Program, transit facilities on the Top Transit Asset List, port facilities identified in Port Wide Risk Management Plans, and at risk non-profit organizations.

NPGP Development

The Administration will continue to solicit stakeholder feedback to ensure NPGP enables all levels of government to build and sustain, in a collaborative way, the core capabilities necessary to prepare for incidents that pose the greatest risk to the security of the Nation.